

**Blue Cross Blue Shield Association
Compliance & Ethics Teleconference**

*Claims and Appeals Procedures
Under the Affordable Care Act*

October 26, 2011

Thomas D. Bixby
Law Office LLC
(608) 661-4310
TBixby@tbixbylaw.com

Topics

Overview

DOL Requirements

**Affordable Care Act
Requirements**

Compliance Dates

External Review





Overview

Pre-Affordable Care Act

State claims & appeals requirements applied to:

- Insured plans
- Non-ERISA self-funded plans (?)

Department of Labor Claims Procedure Rule applied to:

- ERISA group health plans
- Insurers (as fiduciary of ERISA group plan)

Under Affordable Care Act

State requirements:

- Insured plans
- Non-ERISA self-funded plans (?)

Dept of Labor Claims Procedure Rule:

- Insured coverage—group and individual (applies directly)
- Self-funded group health plans (ERISA and non-ERISA)

Affordable Care Act Requirements:

- Insured coverage—group and individual
- Self-funded group health plans (ERISA and non-ERISA)

Grandfathered Plans

Insured individual coverage

- Neither DOL nor Affordable Care Act applies
- State requirements still apply

Insured group coverage

- Affordable Care Act does *not* apply
- DOL applies to insurer as fiduciary:
 - For ERISA groups, but
 - *Not* for non-ERISA groups
- State requirements still apply

Grandfathered Plans

Self-funded ERISA plans

- DOL applies
- Affordable Care Act does *not* apply
- State requirements do *not* apply

Self-funded non-ERISA plans

- Neither DOL nor Affordable Care Act apply
- State requirements may apply

Broad Application

Claim administrators

- PBMs
- Mental health benefit managers

Plans

- FSAs/HRAs
- But *not* excepted benefits



DOL Requirements

DOL Claims Procedure Rule

Reasonable claims procedures

- Notice for failure to use proper process
- Authorized representatives
- Adherence to plan documents
- Consistent application
- Timelines (72 hours/15 days/30 days)
- Limit of two appeals

DOL Claims Procedure Rule

Reasonable appeals procedures

- 180 days to file appeal
- Opportunity to submit written material
- Claimant access to relevant information
- Consider claimant's input
- Review decision without deference
- Consult health professional
- Timelines (72 hours/30 days/60 days)
- Identify experts





Affordable Care Act Requirements

Affordable Care Act

Rescissions as benefit determinations

- Cancellation with retroactive effect, but not
 - Monthly reconciliation with plan
 - Failure to pay premium
- Exception for fraud or material misrepresentation
- Initial eligibility determinations (individual market only)

Affordable Care Act

Urgent care determinations

- ASAP, given medical exigencies
- Not more than 72 hours
- Deference to attending provider
 - Physician with knowledge standard

Affordable Care Act

Full and fair review

- Claimant may:
 - Review claim file
 - Present evidence & “testimony”
- New or additional evidence
- New or additional rationale
- One internal appeal (individual market only)

Affordable Care Act

Avoiding conflicts of interest

- Ensure independence & impartiality
- Prohibit “likelihood of denying benefits” as criteria for:
 - Hiring
 - Compensation
 - Termination
 - Promotion, etc.

Affordable Care Act

Additional notice content

- Sufficient to identify the claim
 - Date of service
 - Health care provider
 - Claim amount (if applicable)
 - Availability of diagnosis & treatment codes
- Denial codes & meanings
- Description of any standard used
(with discussion in final notice)

Affordable Care Act

Additional notice content (con't)

- Internal & External Review processes
- Ombudsman office (if available)

See handout for combined list

Must provide diagnosis & treatment codes with meanings

Affordable Care Act

Culturally & linguistically appropriate notice

Required in languages & counties identified by HHS

- Prominent statement of availability in English version
- Notice upon request
- Oral customer assistance

Affordable Care Act

Culturally & linguistically appropriate notice

- 255 total counties
- 250 Spanish (78 in Puerto Rico)
- 3 counties Navajo (AZ, NM, VA)
- 2 counties Tagalog (Alaska)
- 1 county Chinese (San Francisco)
- For full list, [click here](#)—see pages 37221-24)

Affordable Care Act


Deemed exhaustion of process

- Deemed exhaustion if fail to adhere to *all* requirements
- Immediate external review or other remedies
- ERISA plans may lose deferential review standards
 - Arbitrary & capricious vs. de novo
 - Record vs. additional information

Affordable Care Act

Exception to deemed exhaustion

- De minimus violation
- No prejudice or harm
- Due to good cause or beyond plan control
- Ongoing, good faith exchange of information
- Not part of pattern or practice
- Written explanation w/i 10 days



Compliance Dates Under Grace Periods and Amended Rule

(See handout)

Compliance Dates

Plan year basis

Three compliance dates

- 9/23/2010
- 7/1/2011
- 1/1/2012

External review



External Review

Application

State process applies to:

- Plans subject to State law, if:
 - State has NAIC “Parallel process”—permanently
 - State has NAIC “Similar process”—until 1/1/2014

Federal processes apply:

- To every other plan

Application

NAIC Parallel Process (23 States)

- Provide response in 45 days
- Urgent care response in 72 hours
- Limit fee to \$25/claim, \$75/year
- Waive fee for financial hardship
- Refund fee if claimant wins

NAIC Similar Process (10 States)

- Provide response in 60 days
- Urgent care response in 4 days
- Limit fee to \$25/claim

“Similar” Process for Insurers in:

- Arizona
- Delaware
- Indiana
- Kansas
- Michigan
- Minnesota
- New Mexico
- North Carolina
- Tennessee
- Wyoming

➤ **Must use State process until 1/1/2014**

➤ **Use Federal process thereafter (unless State process “upgraded” to NAIC Parallel process)**

“Parallel” Process for Insurers in:

- Arkansas
- California
- Colorado
- Connecticut
- Hawaii
- Idaho
- Illinois
- Iowa
- Kentucky
- Maine
- Maryland
- Nevada
- New Jersey
- New York
- Oklahoma
- Oregon
- Rhode Island
- So. Carolina
- So. Dakota
- Utah
- Vermont
- Virginia
- Washington

➤ **Must use State process (permanent)**

Federal Process for Insurers in:

- Alabama
- Alaska
- Dist. Columbia
- Florida
- Georgia
- Louisiana
- Massachusetts
- Mississippi
- Missouri
- Montana
- Nebraska
- New Hampshire
- North Dakota
- Ohio
- Pennsylvania
- Texas
- West Virginia
- Wisconsin
- Territories

Issues Eligible for Review

NAIC process: medical judgment

- Medical necessity
- Appropriateness
- Health care setting
- Level of care and
- Effectiveness

Federal processes:

- Same scope + rescissions (suspension)
- All adverse benefit determinations

Federal Processes

Insured plans elect:

- Office of Personnel Management process *or*
- Private accredited IRO process
- Must e-mail election to externalappeals@cms.hhs.gov

ERISA self-funded plans:

- Private accredited IRO process

OPM Process (Insurers)

Control of process

- Include contact information in ABD notices
- Request goes directly to OPM (4 months)
- OPM assigns examiner (clinical & legal expertise)
- Examiner notifies plan & requests information
- All documentation due in 5 days (immediate)
- Examiner conducts preliminary review
- Examiner de novo review
- Notice within 45 days (72 hours)

Private IRO Safe Harbor

Request for external review

- Up to 4 months after final determination

Plan's preliminary review

- Within 5 business days (immediate)
- Determine whether:
 - Claimant was covered under plan
 - Decision based on eligibility for group health plan
 - Internal processes exhausted
 - All information provided

Private IRO Safe Harbor

Issue notice within 1 business day

- If request is complete but ineligible:
 - Explain reasons for ineligibility
 - Provide EBSA toll-free number
- If request is incomplete:
 - Information to perfect request
 - 4 months/48-hour deadline

Refer to Accredited IRO

- Contract with and rotate between:
 - At least 2 by 1/1/2012
 - At least 3 by 7/1/2012

Private IRO Safe Harbor

Contract with each IRO must

- Have no financial incentives for denial
- Require IRO to:
 - Use legal expertise as necessary
 - Notify claimant of acceptance
 - Forward information from claimant to Plan
 - Review the claims de novo
 - Written notice in 45 days (72 hours)
 - Maintain records for 6 years

QUESTIONS

Claims and Appeals Procedures Under the Affordable Care Act

October 26, 2011

Thomas D. Bixby
Law Office LLC
(608) 661-4310
TBixby@tbixbylaw.com